

# Exchange Overview

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## The Patient Protection and Affordable Care Act

June 7, 2010  
Iowa Legislative Health Care Coverage Commission  
Anne Kinzel

This presentation has been prepared for the Commission's Workgroup No. 3 meeting held in Des Moines on June 7, 2010

# Reform Impacts

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- Delivery System and Payment Reform
- Selected Employer Impacts
- Private Insurance Market
- Health Insurance Exchanges
- High Risk Pools
- Public Program Expansion and Eligibility

# PPACA Organization

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- Title I            Quality, Affordable Health Care for All Americans
- Title II            Role of Public Programs
- Title III           Improving the Quality and Efficiency of Health Care
- Title IV            Prevention of Chronic Disease and Improving Public Health
- Title V            Health Care Workforce
- Title VI            Transparency and Program Integrity
- Title VII           Improving Access to Innovative Medical Therapies
- Title VIII          Community Assistance Services and Supports
- Title IX            Revenue Provisions
- Title X            Strengthening Title I

# Health Insurance Exchanges

## Basic Provisions

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- Federal government will provide grants for states to establish **American Health Benefit Exchanges** (§1311) – **Exchanges must be established by 2014.**
  - For use in purchasing individual/family coverage.
  - By 2015, grants terminate and exchanges required to be self-sustaining.
  - After 2017, states can open exchanges to business with > 100 employees
- Separate state-based **Small Business Health Options Programs (SHOP)** exchanges ( $\leq$  100 employees) to help small employers with coverage.
- States will be allowed to combine the 2 exchanges.
- Office of Personnel Management is to arrange for at least 2 nationally qualified health plans in each Exchange.

# Health Insurance Exchanges

## Federal Role

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- HHS Sec. will establish standards and operational requirements for exchanges (§1321):
  - Establish criteria for certification of **Qualified Health Plans** that provide an **essential benefit package** available on exchanges.
    - All qualified plans will have to offer essential benefits (ambulatory patient services; emergency services; hospitalization; maternity and newborn care; mental health and substance use disorders; prescription drugs; rehabilitative services and devices; laboratory services; prevention and wellness services and chronic disease management; and pediatric services (§1301)
  - Establish system for making comparisons between Qualified Health Plans.
- If, on or before Jan. 1, 2013, HHS Sec. determines that a state will not have an operational exchange by 2014, Sec. can operate an exchange in the state.
- Plans offered on exchanges will be required to make extensive disclosures on coverage, policies, enrollee rights, other consumer information.
- HHS will establish procedures to allow brokers to assist individual/group enrollment.

# Health Insurance Exchanges

## **States' Roles**

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- Certify plans that can be offered for sale on an exchange
- Rate plans on quality & cost.
  - HHS to develop minimum benefit standards, with states allowed to require benefits beyond the minimum, but will be required to pay the extra costs for persons receiving coverage subsidies. (§1311)
- Facilitate plan comparison & purchase by individuals & small employers.
- Assist eligible persons in enrolling in public coverage.
- Certify persons for exemption from individual mandate.

# Health Insurance Exchanges

## **Additional State Considerations**

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- **Abortion Coverage**

- States may prohibit abortion coverage in exchange plans.
- Plans in an exchange may choose whether or not to cover abortions.
- Segregated funding required for plans in exchange providing abortion coverage.
- Qualified Health Plans may not discriminate against providers or facilities because of an unwillingness to provide, pay for or refer for abortions.

# Health Insurance Exchanges

## **Additional Provisions**

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- **Benefit Packages (§1302)**

- All plans required to provide basic services.
- 4 benefit packages will be available, based on actuarial value:
  - Bronze = 60%, Silver = 70%, Gold = 80% & Platinum = 90%.
- **Catastrophic plans** will be available for young adults and for persons exempted from coverage mandate
  - Catastrophic plans must include essential benefits & min. of 3 primary visits/year, but are allowed higher cost-sharing limits.

- Members of Congress & their personal staffs will have to obtain their insurance through an exchange.



# Health Insurance Exchanges

## **Additional Provisions, Cont.**

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- **Eligibility**

- U.S. citizens & legal immigrants (not incarcerated). (§1312)

- **Outreach & Enrollment Through State-Based Web Sites (§2201)**

- Individuals will be able to apply for, and enroll in:
    - Medicaid
    - CHIP

# Health Insurance Exchanges

## **Additional Provisions, Cont.**

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- **Premium Assistance – Jan. 1, 2014 (§1401)**

- Individuals & families with incomes < 400% FPL will be eligible for premium assistance (refundable tax credits) to purchase exchange based policies.
  - Individuals & families with incomes < 133% FPL premium assistance must receive assistance limiting premium cost to < 2% of income.

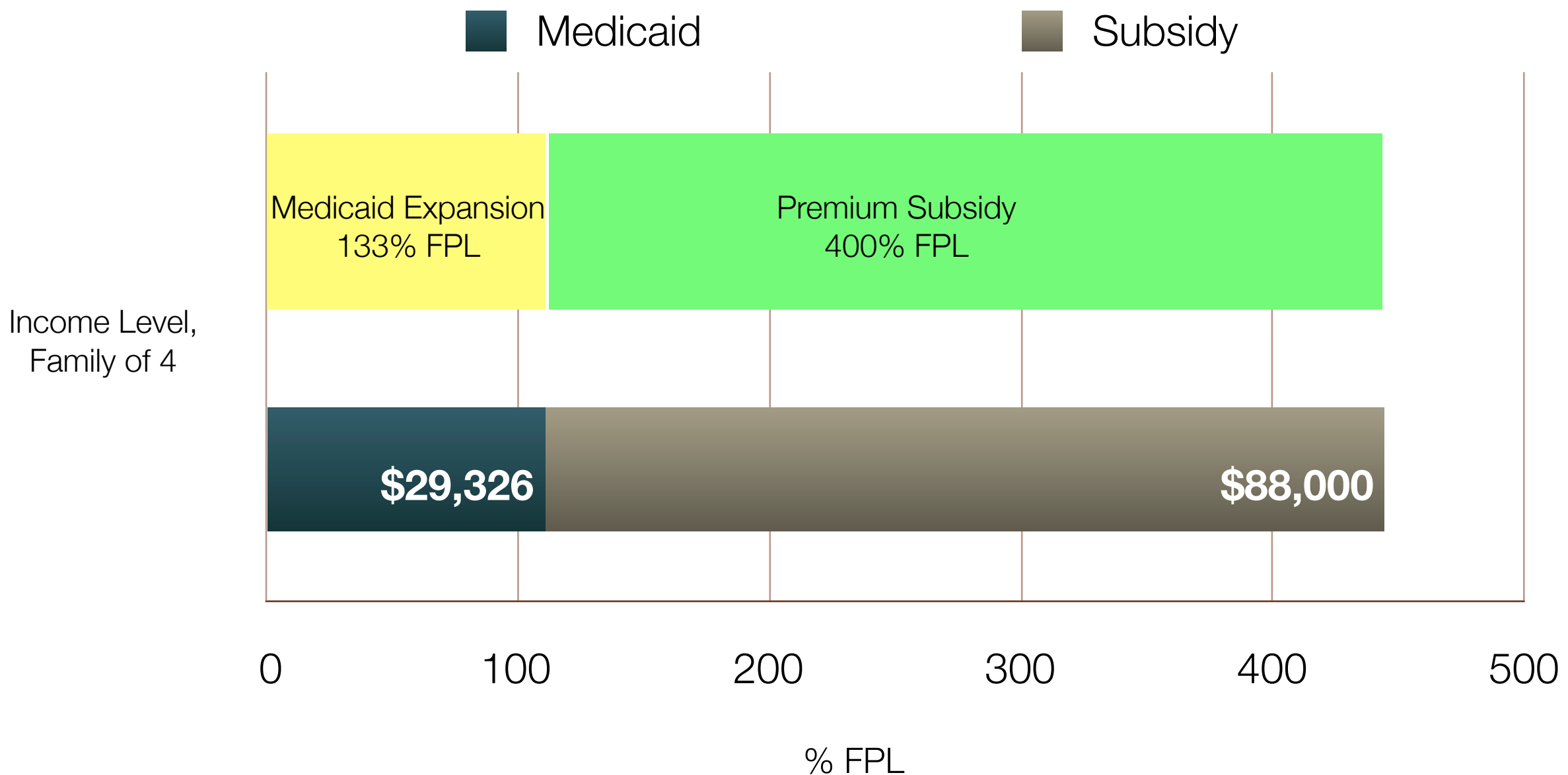
- **Cost Sharing Caps (§1402)**

- Out-of-pockets costs capped at:
  - \$5,950 for individuals
  - \$11,900 for families

# Public Program Expansion and Eligibility

## Medicaid Expansion & Premium Subsidies

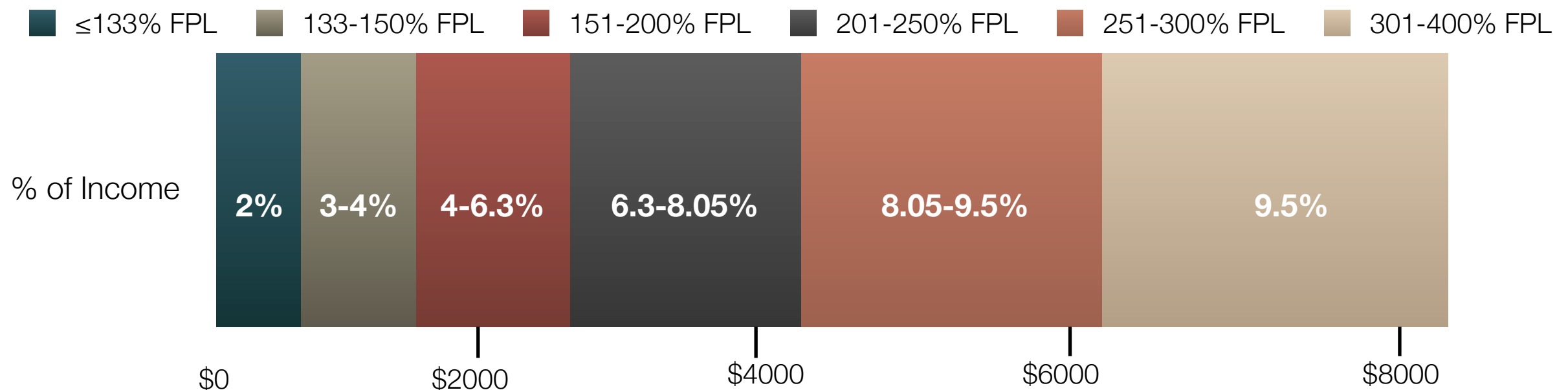
### Coverage Expansion Categories



# Public Program Expansion and Eligibility

## Federal Premium Subsidies

Max. Premium Contribution Based on Sliding Scale  
as a Percent of Income



Annual Premium for a Family of 4

Based on Income for Family of 4 (133% FPL = \$29,320)

Ave. Annual Family Premium = \$13,375

Source: Blewett, L. PPACA Impacts for Minnesota. Shadac. Apr. 8, 2010. <http://www.slideshare.net/soder145/patient-protection-and-affordable-care-act-ppaca-impacts-for-minnesota>

# Health Insurance Exchanges

## Interesting Employer Provision

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- **Vouchers** for lower-income employees to purchase coverage on an exchange:
  - Employers must provide vouchers to employees earning less than 400% FPL who have to pay between 8% & 9.8% of income for coverage under the employer's plan, and who elect to use an exchange rather than participate in the employer's plan.
    - No employer penalty owed for that employee
  - Amount of voucher is the amount the employer would have contributed for an employee's coverage.

# Health Insurance Exchanges

## What Do We Really Know?

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- **Massachusetts Living Lab**

- “Connector” exchange works well
- Increased the covered population
- 98% compliance with individual mandate
- - Increased ER utilization
- Lack of access to MDs (especially PCPs)
  - Premiums continue to increase at rate above national avg.
- Mass. continues to rely on massive federal subsidies
- Mass. is suing insurance companies over premium increases and threatening price controls on providers

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This presentation has been prepared for the Commission's Workgroup No. 3 meeting held in Des Moines on June 7, 2010. Please contact Anne Kinzel, Coordinator, Iowa Legislative Health Care Coverage Commission – [akinzel@mac.com](mailto:akinzel@mac.com) for further information.